

1 H.901

2 Introduced by Committee on Health Care

3 Date:

4 Subject: Health; health information technology; Department of Vermont

5 Health Access; Vermont Information Technology Leaders; Green

6 Mountain Care Board; health information exchange

7 Statement of purpose of bill as introduced: This bill proposes to require the
8 Department of Vermont Health Access and the Vermont Information
9 Technology Leaders, Inc. (VITL) to submit to the General Assembly a work
10 plan, a contingency plan, and bimonthly progress reports regarding their
11 efforts to implement systemic improvements to health information technology
12 and health information exchange in Vermont. It would also require them to
13 provide testimony on their progress to the Health Reform Oversight
14 Committee. It would shift responsibility for Vermont's Health Information
15 Technology Plan from the Agency of Administration to the Department of
16 Vermont Health Access and require approval by the Green Mountain Care
17 Board. The bill would extend a portion of the health care claims tax that is
18 dedicated to health information technology through July 1, 2019. In the
19 absence of contrary legislative action during the 2019 legislative session, it
20 would also sunset VITL's statutory authority on July 1, 2019, including VITL's
21 role as operator of the State's health information exchange network and its

1 eligibility to use funds from the Health IT-Fund.

2 An act relating to health information technology and health information
3 exchange

4 It is hereby enacted by the General Assembly of the State of Vermont:

5 Sec. 1. HEALTH INFORMATION TECHNOLOGY; HEALTH
6 INFORMATION EXCHANGE; PROGRESS REPORTS

7 (a) On or before May 1, 2018, the Department of Vermont Health Access
8 and the Vermont Information Technology Leaders, Inc. (VITL) shall submit to
9 the House Committees on Appropriations, on Health Care, and on Ways and
10 Means; the Senate Committees on Appropriations, on Health and Welfare, and
11 on Finance; and the Green Mountain Care Board a work plan detailing the
12 process by which the Department and VITL shall implement the
13 recommendations of the health information technology report submitted to the
14 General Assembly in accordance with 2017 Acts and Resolves No. 73, Sec. 15
15 (Act 73 report). The work plan shall be informed by stakeholder and
16 consumer input and by technology options and opportunities. The Plan shall
17 identify potential steps for addressing issues of data ownership and issues of
18 intellectual property. It shall also set forth both a timeline of tasks to be
19 completed and a list of clear objectives to assist the General Assembly in
20 evaluating the success or failure of the parties' work.

1 (b) On or before September 1, 2018, the Department of Vermont Health
2 Access and VITL shall submit to the House Committees on Appropriations, on
3 Health Care, and on Ways and Means; the Senate Committees on
4 Appropriations, on Health and Welfare, and on Finance; the Health Reform
5 Oversight Committee; and the Green Mountain Care Board a contingency plan
6 for health information technology to be used if the Department and VITL are
7 unable to implement the recommendations from the Act 73 report. The
8 contingency plan shall contain the following:

9 (1) a description of the health information exchange services that would
10 need to be replaced;

11 (2) a process for determining the manner in which the services would be
12 replaced and the mechanism for acquiring the replacement services, such as a
13 request for proposals;

14 (3) an assessment of the State's ownership interests in hardware
15 systems, software systems, applications, data, and other physical and
16 intellectual property that would need to be licensed to a future operator of
17 Vermont's health information exchange;

18 (4) a plan for transitioning operations from VITL to the new operator or
19 operators; and

20 (5) the impacts of the change on health care providers, health care
21 consumers, State government, and Vermont's health care reform initiatives.

1 (c) On or before October 15, 2018, the Department of Vermont Health
2 Access shall submit to the House Committees on Appropriations, on Health
3 Care, and on Ways and Means; the Senate Committees on Appropriations, on
4 Health and Welfare, and on Finance; the Health Reform Oversight Committee;
5 and the Green Mountain Care Board the results of an evaluation, which shall
6 be conducted by an independent entity with expertise in health information
7 technology, of the work plan, the contingency plan, and the Department's and
8 VITL's progress toward implementing the recommendations in the Act 73
9 report.

10 (d) On or before May 1, July 1, September 1, and November 1, 2018 and
11 January 1, 2019, the Department of Vermont Health Access and VITL shall
12 provide to the House Committees on Appropriations, on Health Care, and on
13 Ways and Means; the Senate Committees on Appropriations, on Health and
14 Welfare, and on Finance; the Health Reform Oversight Committee; and the
15 Green Mountain Care Board written updates on their progress toward
16 implementing the recommendations contained in the Act 73 report.

17 (e) In addition to the written updates required by subsection (d) of this
18 section, the Department of Vermont Health Access and VITL shall provide
19 testimony on their progress toward implementing the recommendations
20 contained in the Act 73 report at a meeting of the Health Reform Oversight
21 Committee at least once every two months or more frequently if so requested

1 by the Committee. The testimony at the Committee's first meeting after the
2 General Assembly has adjourned in 2018 shall also include information
3 regarding the work plan required by subsection (a) of this section, and the
4 testimony at the Committee's first meeting after September 1, 2018 shall also
5 include information regarding the contingency plan required by subsection (b)
6 of this section.

7 Sec. 2. 18 V.S.A. § 9351 is amended to read:

8 § 9351. HEALTH INFORMATION TECHNOLOGY PLAN

9 (a)(1) ~~The Secretary of Administration or designee~~ Department of Vermont
10 Health Access, in consultation with the Department's Health Information
11 Exchange Steering Committee, shall be responsible for the overall
12 coordination of Vermont's statewide Health Information Technology Plan.

13 The Plan shall be revised annually and updated comprehensively every five
14 years to provide a strategic vision for clinical health information technology.

15 (2) The Department shall submit the proposed Plan to the Green
16 Mountain Care Board annually on or before November 1. The Green
17 Mountain Care Board shall approve, reject, or request modifications to the
18 Plan within 45 days following its submission; if the Board has taken no action
19 after 45 days, the Plan shall be deemed to have been approved.

20 (3) ~~The Secretary or designee~~ Department, in consultation with the
21 Steering Committee, shall administer the Plan, which shall include the

1 implementation of an integrated electronic health information infrastructure
2 for the sharing of electronic health information among health care facilities,
3 health care professionals, public and private payers, and patients. The Plan
4 shall include standards and protocols designed to promote patient education,
5 patient privacy, physician best practices, electronic connectivity to health care
6 data, and, overall, a more efficient and less costly means of delivering quality
7 health care in Vermont.

8 * * *

9 (c) ~~The Secretary of Administration or designee may update the Plan~~
10 Department of Vermont Health Access, in consultation with the Steering
11 Committee and subject to Green Mountain Care Board approval, may propose
12 updates to the Plan in addition to the annual updates as needed to reflect
13 emerging technologies, the State's changing needs, and such other areas as the
14 Secretary or designee Department deems appropriate. The Secretary or
15 designee Department shall solicit recommendations from Vermont Information
16 Technology Leaders, Inc. (VITL) and other entities interested stakeholders in
17 order to update propose updates to the Health Information Technology Plan
18 pursuant to subsection (a) of this section and to this subsection, including
19 applicable standards, protocols, and pilot programs, and following approval of
20 the proposed updates by the Green Mountain Care Board, may enter into a
21 contract or grant agreement with VITL or other appropriate entities to update

1 some or all of the Plan. Upon approval ~~by the Secretary~~ of the updated Plan
2 by the Green Mountain Care Board, the Department of Vermont Health Access
3 shall distribute the updated Plan ~~shall be distributed to the Secretary of~~
4 Administration; the Commissioner of Information and Innovation; the
5 Commissioner of Financial Regulation; ~~the Commissioner of Vermont Health~~
6 ~~Access~~; the Secretary of Human Services; the Commissioner of Health; the
7 Commissioner of Mental Health; the Commissioner of Disabilities, Aging, and
8 Independent Living; the Senate Committee on Health and Welfare; the House
9 Committee on Health Care; affected parties; and interested stakeholders.

10 Unless major modifications are required, the ~~Secretary~~ Department may
11 present updated information about the Plan to the ~~Green Mountain Care Board~~
12 ~~and~~ legislative committees of jurisdiction in lieu of creating a written report.

13 * * *

14 Sec. 3. 18 V.S.A. § 9352 is amended to read:

15 § 9352. VERMONT INFORMATION TECHNOLOGY LEADERS

16 * * *

17 (c)(1) Health information exchange operation. VITL shall be designated in
18 the Health Information Technology Plan approved by the Green Mountain
19 Care Board pursuant to section 9351 of this title to operate the exclusive
20 statewide health information exchange network for this State. ~~After the~~ The
21 Plan shall determine the manner in which Vermont's health information

1 exchange network shall be managed. The Green Mountain Care Board
2 ~~approves~~ shall have the authority to approve VITL's ~~core activities and~~ budget
3 pursuant to chapter 220 of this title, ~~the Secretary of Administration or~~
4 ~~designee shall enter into procurement grant agreements with VITL pursuant to~~
5 ~~8 V.S.A. § 4089k.~~ Nothing in this chapter shall impede local community
6 providers from the exchange of electronic medical data.

7 (2) Notwithstanding any provision of 3 V.S.A. § 2222 or 2283b to the
8 contrary, upon request of the Secretary of Administration, the Department of
9 Information and Innovation shall review VITL's technology for security,
10 privacy, and interoperability with State government information technology,
11 consistent with the State's health information technology plan required by
12 section 9351 of this title.

13 (d) Privacy. The standards and protocols implemented by VITL shall be
14 consistent with those adopted by the statewide Health Information Technology
15 Plan pursuant to subsection 9351(e) of this title.

16 (e) Report. ~~No later than~~ On or before January 15 of each year, VITL shall
17 file a report with the Green Mountain Care Board; the Secretary of
18 Administration; the Commissioner of Information and Innovation; the
19 Commissioner of Financial Regulation; the Commissioner of Vermont Health
20 Access; the Secretary of Human Services; the Commissioner of Health; the
21 Commissioner of Mental Health; the Commissioner of Disabilities, Aging, and

1 Independent Living; the Senate Committee on Health and Welfare; and the
2 House Committee on Health Care. The report shall include an assessment of
3 progress in implementing health information technology in Vermont and
4 recommendations for additional funding and legislation required. In addition,
5 VITL shall publish minutes of VITL meetings and any other relevant
6 information on a public website. The provisions of 2 V.S.A. § 20(d)
7 (expiration of required reports) shall not apply to the report to be made under
8 this subsection.

9 (f) Funding authorization. VITL is authorized to seek matching funds to
10 assist with carrying out the purposes of this section. In addition, it may accept
11 any and all donations, gifts, and grants of money, equipment, supplies,
12 materials, and services from the federal or any local government, or any
13 agency thereof, and from any person, firm, foundation, or corporation for any
14 of its purposes and functions under this section and may receive and use the
15 same, subject to the terms, conditions, and regulations governing such
16 donations, gifts, and grants. VITL shall not use any State funds for health care
17 consumer advertising, marketing, or similar services unless necessary to
18 comply with the terms of a contract or grant that requires a contribution of
19 State funds.

20 (g) Waivers. The Secretary of ~~Administration~~ Human Services or
21 designee, in consultation with VITL, may seek any waivers of federal law, of

1 rule, or of regulation that might assist with implementation of this section.

2 (h) [Repealed.]

3 (i) Certification of meaningful use and connectivity.

4 (1) To the extent necessary to support Vermont's health care reform
5 goals or as required by federal law, VITL shall be authorized to certify the
6 meaningful use of health information technology and electronic health records
7 by health care providers licensed in Vermont.

8 (2) VITL, in consultation with health care providers and health care
9 facilities, shall establish criteria for creating or maintaining connectivity to the
10 State's health information exchange network. VITL shall provide the criteria
11 annually ~~by~~ on or before March 1 to the Green Mountain Care Board
12 established pursuant to chapter 220 of this title.

13 (j) Scope of activities. VITL and any person who serves as a member,
14 director, officer, or employee of VITL with or without compensation shall not
15 be considered a health care provider as defined in subdivision 9432 of this title
16 for purposes of any action taken in good faith pursuant to or in reliance upon
17 provisions of this section relating to VITL's:

18 (1) governance;

19 (2) electronic exchange of health information and operation of the
20 statewide Health Information Exchange Network as long as nothing in such
21 exchange or operation constitutes the practice of medicine pursuant to

- 1 26 V.S.A. chapter 23 or 33;
- 2 (3) implementation of privacy provisions;
- 3 (4) funding authority;
- 4 (5) application for waivers of federal law;
- 5 (6) establishment and operation of a financing program providing
- 6 electronic health records systems to providers; or
- 7 (7) certification of health care providers' meaningful use of health
- 8 information technology.

9 Sec. 4. 18 V.S.A. § 9375(b) is amended to read:

10 (b) The Board shall have the following duties:

11 * * *

12 (2)(A) Review and approve Vermont's statewide Health Information

13 Technology Plan pursuant to section 9351 of this title to ensure that the

14 necessary infrastructure is in place to enable the State to achieve the principles

15 expressed in section 9371 of this title. ~~In performing its review, the Board~~

16 ~~shall consult with and consider any recommendations regarding the plan~~

17 ~~received from the Vermont Information Technology Leaders, Inc. (VITL).~~

18 (B) Review and approve the criteria required for health care

19 providers and health care facilities to create or maintain connectivity to the

20 State's health information exchange as set forth in section 9352 of this title.

21 Within 90 days following this approval, the Board shall issue an order

1 explaining its decision.

2 (C) Annually review ~~the budget and all activities of VITL and~~
3 approve the budget, consistent with available funds, ~~and the core activities~~
4 ~~associated with public funding, which shall include establishing the~~
5 ~~interconnectivity of electronic medical records held by health care~~
6 ~~professionals and the storage, management, and exchange of data received~~
7 ~~from such health care professionals, for the purpose of improving the quality~~
8 ~~of and efficiently providing health care to Vermonters of the Vermont~~
9 Information Technology Leaders, Inc. (VITL). This review shall take into
10 account VITL's responsibilities pursuant to section 9352 of this title and the
11 availability of funds needed to support those responsibilities.

12 * * *

13 Sec. 5. 2013 Acts and Resolves No. 73, Sec. 60(10), as amended by 2017
14 Acts and Resolves No. 73, Sec. 14, is further amended to read:

15 (10) Secs. 48-51 (health claims tax) shall take effect on July 1, 2013 and
16 52 and 53 (health claims tax revenue; Health IT-Fund; sunset) shall take effect
17 on July 1, ~~2018~~ 2019.

18 Sec. 6. PROSPECTIVE REPEAL OF VITL STATUTE

19 In order to ensure successful implementation of the Act 73 report
20 recommendations as set forth in the work plan developed pursuant to Sec. 1 of
21 this act, and in the absence of 2019 legislative action to the contrary, 18 V.S.A.

1 § 9352 is repealed on July 1, 2019.

2 Sec. 7. 32 V.S.A. § 10301 is amended to read:

3 § 10301. HEALTH IT-FUND

4 (a) The Vermont Health IT-Fund is established in the State Treasury as a
5 special fund to be a source of funding for Medical Health Care Information
6 Technology Programs and initiatives such as those outlined in the Vermont
7 Health Information Technology Plan administered by the ~~Secretary of~~
8 ~~Administration or designee~~ Department of Vermont Health Access. One
9 hundred percent of the Fund shall be disbursed for the advancement of health
10 information technology adoption and utilization in Vermont as appropriated by
11 the General Assembly, less any disbursements relating to the administration of
12 the Fund. The Fund shall be used for loans and grants to health care providers
13 pursuant to section 10302 of this chapter and for the development of programs
14 and initiatives sponsored by ~~VITL~~ and State entities designed to promote and
15 improve health care information technology, including:

16 (1) a program to provide electronic health information systems and
17 practice management systems for health care and human service practitioners
18 in Vermont;

19 (2) financial support for ~~VITL~~ to build and operate the health
20 information exchange network;

21 (3) implementation of the Blueprint for Health information technology

1 initiatives, related public and mental health initiatives, and the advanced
2 medical home and community care team project; and

3 (4) consulting services for installation, integration, and clinical process
4 ~~re-engineering~~ reengineering relating to the utilization of ~~health-care~~ health
5 care information technology such as electronic health records.

6 * * *

7 (e) ~~VITL and any other~~ Any entity requesting disbursements from the
8 Health IT-Fund shall develop a detailed annual plan for proposed expenditures
9 from the Health IT-Fund for the upcoming fiscal year. The expenditure plan
10 shall be included within the context of the entity's overall budget, including all
11 revenue and expenditures.

12 * * *

13 (h) ~~VITL and any other~~ Any beneficiary receiving funding shall submit
14 quarterly expenditure reports to the Secretary of Administration and to the
15 Green Mountain Care Board, including a year-end report ~~by~~ on or before
16 August 1.

17 (i) Any primary care practitioner receiving an electronic health information
18 system, or practice management system, or both, pursuant to subdivision (a)(1)
19 of this section shall maximize usage of such system ~~in accordance with the~~
20 ~~guidelines developed by~~ VITL. A practitioner who is determined by ~~VITL~~ to
21 be using the system to less than its full capacity shall be provided with an

1 opportunity for additional instruction as needed to enable full usage of the
2 system. If a practitioner is unwilling or unable to utilize the system to its full
3 capacity, such practitioner shall refund to ~~VITL~~ the State the fair market value
4 of the system.

5 Sec. 8. EFFECTIVE DATES

6 (a) Secs. 1–6 and this section shall take effect on passage.

7 (b) Sec. 7 (32 V.S.A. § 10301) shall take effect on July 1, 2019, but only if
8 the repeal of 18 V.S.A. § 9352 occurs as set forth in Sec. 6.